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Planning & Development Committee Meeting of Witney Town Council



Tuesday, 18th November, 2025 at 6.00 pm

To members of the Planning & Development Committee - G Doughty, J Aitman, J Doughty, G Meadows, R Smith and D Temple (and all other Town Councillors for information).

You are hereby summonsed to the above meeting to be held in the **Gallery Room, The Corn Exchange, Witney** for the transaction of the business stated in the agenda below.

Admission to Meetings

All Council meetings are open to the public and press unless otherwise stated.

Numbers of the public will be limited, with priority given to those who have registered to speak on an item on the agenda. Any member of the public wishing to attend the meeting should contact the Committee Clerk derek.mackenzie@witney-tc.gov.uk in advance.

Recording of Meetings

Under the Openness of Local Government Bodies Regulations 2014 the council's public meetings may be recorded, which includes filming, audio-recording as well as photography.

As a matter of courtesy, if you intend to record any part of the proceedings, please let the Deputy Town Clerk or Committee Clerk know before the start of the meeting.

Agenda

1. Apologies for Absence

To consider apologies and reasons for absence.

Committee Members who are unable to attend the meeting should notify the Committee Clerk derek.mackenzie@witney-tc.gov.uk prior to the meeting, stating the reason for absence.

Standing Order 8(e)(v) permits the appointment of substitute Councillors to a Committee whose role is to replace ordinary Councillors at a meeting of a Committee if ordinary Councillors of the Committee have confirmed to the Proper Officer **before** the meeting that they are unable to attend.

2. **Declarations of Interest**

Members are reminded to declare any disclosable pecuniary interests in any of the items under consideration at this meeting in accordance with the Town Council's code of conduct.

3. **Minutes** (Pages 4 - 22)

- a) To adopt and sign as correct the minutes of the Committees held on 16 September, 7 October and 28 October.
- b) Matters arising from the minutes of 16 September, 7 October and 28 October.

Public Participation 4.

The meeting will adjourn for this item.

Members of the public may speak for a maximum of five minutes each during the period of public participation, in line with Standing Order 25. Matters raised shall relate to the following items on the agenda.

5. Planning Applications (Pages 23 - 24)

To receive and consider a schedule of Planning Applications from West Oxfordshire District Council.

Planning Decisions (Pages 25 - 26) 6.

To receive and consider a schedule of planning decisions from West Oxfordshire District Council.

7. **Developer Contribution Projects** (Pages 27 - 30)

To receive and consider the report of the Deputy Town Clerk.

8. NALC Response to Licensing Consultation (Pages 31 - 33)

To receive correspondence from NALC (National Association of Local Councils) following their submission to a consultation on the development of the licencing system. This is pertinent to the Committee owing to their licencing consultee function.

NALC urges the government to embed health and wellbeing in a modernised licensing system

9. WODC - Community Infrastructure Levy Adoption (Pages 34 - 51)

To receive correspondence from West Oxfordshire District Council (WODC) on their adoption of a Community Infrastructure Levy (CIL) Charging Schedule to commence which will commence 31 January 2026.

10. **WODC- Local Plan 2043** (Pages 52 - 53)

To receive correspondence from West Oxfordshire District Council (WODC) with notification of their special options consultation.

Further details and submission can be made at: www.westoxon.gov.uk/localplan2043

Witney Traffic Advisory Committee Minutes (Pages 54 - 61) 11.

To receive the minutes of the Witney Traffic Advisory Committee meeting held 23 September 2025.

Town Clerk

OX28 6AG

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Public Document Pack Agenda Item 3

PLANNING & DEVELOPMENT COMMITTEE MEETING OF THE WITNEY TOWN COUNCIL

Held on Tuesday, 16 September 2025

At 6.00 pm in the Gallery Room, The Corn Exchange, Witney

Present:

Councillor D Temple (Chair)

Councillors: G Meadows T Ashby (In place of J Doughty)

R Smith J Treloar (In place of G Doughty)

Officers: Adam Clapton Deputy Town Clerk

Derek Mackenzie Senior Administrative Officer &

Committee Clerk

Cara Murray Admin Support Assistant -

Communities & Planning

Others: None

P532 APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor J Aitman.

Apologies for absence were also received from Councillors G Doughty, and J Doughty, Councillors J Treloar and T Ashby attended as substitutes respectively.

P533 **ELECTION OF CHAIR**

Due to the absence of the Chair and Vice-Chair the Deputy Town Clerk called for nominations for a Chair for the meeting.

It was proposed by Cllr D Temple and seconded by Cllr J Treloar that Cllr D Temple be elected. There being no other nominations it was:

Resolved:

That, Councillor Dean Temple be elected Chair of the meeting.

P534 **DECLARATIONS OF INTEREST**

There were no declarations of interest from Members or officers.

P535 MINUTES

The minutes of the Planning & Development Committee meetings held on 15 July, 5 August, and 26 August 2025 were received.

Resolved:

That, the minutes of the Planning & Development Committee meetings held on 15 July, 5 August and 26 August 2025 be approved as correct records of the meetings and be signed by the Chair.

P536 **PUBLIC PARTICIPATION**

There was no public participation.

P537 PLANNING APPLICATIONS

The Committee received and considered a schedule of planning applications from West Oxfordshire District Council.

Resolved:

That, the comments, as per the attached schedule be forwarded to West Oxfordshire District Council.

P538 PLANNING DECISIONS

The Committee received and considered a schedule of planning decisions received from West Oxfordshire District Council (WODC).

The Committee Clerk summarised the reasoning for the decisions that were contrary to the Committee's submission. Members discussed the current practice of officers marking certain planning applications as "contrary" where planning conditions have been added, in order to ensure these applications were highlighted for the Committees attention. It was noted that this approach had been used to support transparency and to facilitate informed consideration by the Committee.

Members agreed that while the intention behind the practice was understood, the presentation of planning decisions could benefit from further clarity. Officers were, therefore asked to review the format in order to ensure accurate presentation.

Resolved:

- 1. That, the list circulated advising of WODC planning decisions be noted and
- 2. That, Officers review the presentation of the report of planning decisions.

P539 NOTIFICATION OF PLANNING APPEAL DECISION - 1 SYCAMORE CLOSE, WITNEY - APP/D3125/D/25/3370522

The Committee received and considered correspondence concerning the appeal decision APP/D3125/D/25/3370522 for 1 Sycamore Close, Witney.

Resolved:

That, the appeal decision be noted.

The meeting closed at: 6.19 pm

Chair

Minute Item P537

Witney Town Council

Planning Minutes - 16th September 2025

537

537- 1 WTC/101/25 Plot Ref: -25/01896/FUL

FULL Type:-

Applicant Name:- .

Date Received :-

01/09/2025

Location: 34 COMPTON WAY

Date Returned :-

17/09/2025

COMPTON WAY

Proposal: Insertion of doorway and window into rear wall of existing garage.

Observations: Witney Town Council has no objections regarding this application.

537-2 WTC/102/25

Plot Ref: -25/01949/HHD

Type:-

HOUSEHOLDE

Applicant Name :- .

Date Received :-

01/09/2025

Location :- 1 WOODSTOCK ROAD

Date Returned :-

17/09/2025

WOODSTOCK ROAD

Proposal: Erection of single storey rear extension.

Observations: Witney Town Council has no objections regarding this application.

537-3 WTC/103/25

Plot Ref: -25/01956/HHD

Type:-

HOUSEHOLDE

Applicant Name :- .

Date Received :-

01/09/2025

Location :- 35 OXLEASE

Date Returned :-

17/09/2025

OXLEASE

Proposal: Erection of first floor side extension.

Observations: Witney Town Council has no objections regarding this application.

537-4 WTC/104/25

Plot Ref: -25/01965/FUL

Type:-**FULL**

Applicant Name :- .

Date Received:-01/09/2025

Location: 114 CORN STREET

Date Returned:-17/09/2025

CORN STREET

Proposal: Installation of an external flue (retrospective).

Observations: Witney Town Council has no objections regarding this application.

537-5 WTC/105/25

Plot Ref: -25/01998/LBC

Type:-LISTED BUI

Applicant Name:- .

Date Received :-

01/09/2025

Location :- 68 CORN STREET

Date Returned :-

17/09/2025

CORN STREET

Proposal: Replacement windows.

Observations: Witney Town Council has no objections regarding this application.

į	537- 6	WTC/106/25	Plot Re	ef:-25/02024/		Type :-	HOUSEHOLDE
		Applicant Name :- Location :-	82 BURWELL DRIVE BURWELL DRIVE			ate Received :- ate Returned :-	01/09/2025 17/09/2025
		Proposal:	Erection of single-storey room/store outbuilding.	front extension	on, gara	age conversion a	nd garden
		Observations :	While Witney Town Cour material concerns, it note mitigating measures are water flooding in this are Oxfordshire Local Plan 2	es the loss of considered to a, in accorda	permea b help c	able drainage an lecrease the pos	d would ask that sibility of surface
į	537- 7	WTC/107/25	Plot Re	ef :-25/01989/	'FUL	Type :-	FULL
		Applicant Name :-			Da	ate Received :-	02/09/2025
		Location :-	46 MARKET SQUARE MARKET SQUARE		Da	ate Returned :-	17/09/2025
		Proposal :	Conversion of the existin erection of a two storey				
		Observations:	Witney Town Council do are supportive of the intro would be a positive contr	oduction of re	esidenti		
į	537- 8	WTC/108/25	Plot Re	ef :-25/01990/	LBC	Type :-	LISTED BUI
		Applicant Name :-			Da	ate Received :-	02/09/2025
		Location :-	46 MARKET SQUARE MARKET SQUARE		Da	ate Returned :-	17/09/2025
		Proposal :	Internal and external alte dwelling with works to ind storey glazed link.				
		Observations:	Witney Town Council doc are supportive of the intro would be a positive contr status, Members request opinion of the Conservati	oduction of re libution to the that Witney	esidenti e area. I Town C	al use in this loca However, given t Council be re-con	ation as they feel in the listed building
		The Meeting closed a	t: 6:19pm				
		Signed :		Chairman	Date:		
		On behalf of :-	Witney Town Co	ouncil			

Public Document Pack Appendix

PLANNING & DEVELOPMENT COMMITTEE MEETING OF THE WITNEY TOWN COUNCIL

Held on Tuesday, 7 October 2025

At 6.00 pm in the Virtual Meeting via MS Teams - Virtual Meeting

Present:

Councillor G Doughty (Chair)

Councillors: J Doughty J Treloar (In place of D Temple)

R Smith

Officers: Derek Mackenzie Senior Administrative Officer &

Committee Clerk

Cara Murray Admin Support Assistant -

Communities & Planning

Others: None.

P602 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors J Aitman and D Temple, Councillor J Treloar attended as a substitute for the later.

P603 **DECLARATIONS OF INTEREST**

Councillor R Smith declared a personal, non-prejudicial interest in Planning Application 25/02086/HHD by virtue of knowing the applicant.

There were no other declarations from Members or officers

P604 **PUBLIC PARTICIPATION**

The Committee adjourned for this item.

The committee received representation a local resident concerning planning application 25/02116/OUT. The resident was able to provide additional information regarding research into ancient woodland and surrounding landscape.

The Committee reconvened.

P605 PLANNING APPLICATIONS

The Committee received and considered a schedule of planning applications from West Oxfordshire District Council.

Resolved:

That, the comments, as per the attached schedule be forwarded to West Oxfordshire District Council.

The meeting closed at: 7.02 pm

Chair

Minute Item P605

Witney Town Council

Planning Minutes - 7th October 2025

605

605- 1 WTC/109/25 Plot Ref :-25/02086/HHD Type :- HOUSEHOLDE

Applicant Name: - . Date Received: - 19/09/2025

Location :- 21 WATERFORD ROAD Date Returned :- 08/10/2025

WATERFORD ROAD

Proposal: Loft conversion including addition of velux rooflights and dormer to front and box

dormer to rear.

Observations: Witney Town Council has no objections regarding this application.

605- 2 WTC/110/25 Plot Ref :-25/02144/HHD Type :- HOUSEHOLDE

Applicant Name :- . Date Received :- 19/09/2025

Location :- 150 NEWLAND Date Returned :- 08/10/2025

NEWLAND

Proposal: Erection of single storey rear extension.

Observations: While Witney Town Council does not object to this application in terms of

material concerns, it notes the loss of permeable drainage and would ask that mitigating measures are considered to help decrease the possibility of surface

water flooding in this area, in accordance with policy EH7 of the West

Oxfordshire Local Plan 2031.

605- 3 WTC/111/25 Plot Ref :-25/02116/OUT Type :- OUTLINE

Applicant Name :- . Date Received :- 19/09/2025

Location :- LAND AT CURBRIDGE DOWNS Date Returned :- 15/10/2025

FARM

BURFORD ROAD

Proposal: Outline planning application (all matters reserved, except for access) for the

erection of up to 450 dwellings (including affordable housing), community facilities, public open space, landscaping, drainage, and other associated works, including principal accesses off Burford Road, alongside pedestrian and

cycle links.

Observations: Witney Town Council objects to this application and the outline plan in its

current form.

The site is not allocated for development within the West Oxfordshire Local Plan 2031 and lies outside any designated Strategic Development Area. The proposal is therefore considered contrary to Policy EH2, which seeks to conserve and enhance the intrinsic quality and character of the local landscape. This site lies within the Windrush valley and borders areas of ancient woodland and priority habitats, and development here would result in significant and potentially irreversible habitat destruction along with harm to the landscape,

biodiversity, and rural setting.

Witney Town Council is also concerned about the potential loss or disturbance of archaeological assets within the proposed development area. The Council therefore requests that a fully researched and professionally conducted

archaeological survey be carried out prior to any further work, to ensure that any historically or culturally significant findings are properly preserved with reference to policies EH13 and EH16 of the Local Plan.

However, should this development proceed despite the Town Council's objection, Members urge that the following matters be addressed and incorporated into any future detailed applications. While the site lies within the parish of Curbridge & Lew, Witney is the nearest service centre and will bear the majority of the impact in terms of infrastructure, public services, transport, and community facilities. The Town Council therefore considers it essential that the cumulative effect on Witney is fully assessed and mitigated through:

Sewerage Infrastructure

Witney Town Council passed a vote of no confidence in Thames Water during 2024 due to ongoing and unresolved failures in delivering adequate sewerage infrastructure and capacity improvements at the Witney Sewage Treatment Works. Given these known constraints, the Council believes it is essential that no development proceeds without a full and independently verified assessment of the sewerage infrastructure, with capacity upgrades secured prior to occupation of new homes.

Community Infrastructure, Access, and Contributions

The Town Council highlights the need for timely and guaranteed delivery of essential community infrastructure, secured through appropriate planning conditions and legal agreements. Facilities should include a local shop to reduce car dependency, a flexible community hub to support co-working and social use, inclusive play areas for all ages and abilities, and accessible sports pitches and public open spaces delivered early and maintained to a high standard.

Concerns were also raised regarding the absence of planned pedestrian crossings on the busy Burford Road, particularly near the industrial estate. Safe, direct pedestrian and cycle crossings should be incorporated from the outset to ensure the safety of new and existing residents.

As the main service centre for this proposed development, Witney Town Council seeks Section 106 contributions to support a range of community infrastructure, cemeteries, public halls, heritage, and climate and biodiversity initiatives. Contributions are requested based on a yearly sum per dwelling, multiplied by the anticipated number of dwellings (450), to deliver infrastructure impacted by the development, as follows:

"Sports & Recreation (£60,000)

Improvements to West Witney sports grounds and pitches including funds to facilitate the building of a 3G pitch, ongoing delivery of the Council's Open Spaces Strategy, and upgrading Burwell Hall Changing Rooms/facilities, addressing the lack of sports pitches highlighted in the WODC Playing Pitch Strategy such as additional bowls greens, basketball court provision and a running track. These are in addition to funds requested from WODC for sports pitches and play areas.

"Community (£27,000)

Contributions towards street scene infrastructure such as bus shelters, bins, grit bins, community noticeboards, defibrillators, and benches; provision of services and utilities to allocated allotment land; support for the West Witney Parkrun hogging path, funding towards the community bus route serving the development; and support for the Town Council's detached youth service to meet increased demand from the development.

"Cemeteries (£7,500)

Contribution towards Windrush Cemetery to meet the anticipated demand for

grave spaces and associated layout improvements.

"Public Halls (£7,500)

Support towards the Corn Exchange Community Arts facility serving West Oxfordshire.

"Climate & Biodiversity (£18,000)

Funding for nature recovery and re-wilding works at Witney Lake & Country Park as set out in the Council's Land Management Plan, plus accessibility and further biodiversity improvements across additional Town Council-managed sites.

"Heritage (£20,000)

Contribution towards refurbishment of key historical buildings owned by the Town Council, including Tower Hill Cemetery Chapels, Buttercross, Town Hall, Corn Exchange, and St Mary's Church Carillon and Bell Tower.

Total Sum Requested: £140,000

Clear phasing arrangements should be put in place to ensure that contributions align with housing delivery and that essential services are operational before residents move in.

Additional Infrastructure Considerations

Witney Town Council recognises that existing infrastructure in Witney is under considerable pressure. The scale of this development, combined with other planned growth on Witney's borders, will place additional demand on key public services and facilities.

"Healthcare: The Council requests that any approval includes a clear commitment from the developers to contribute towards new healthcare provision. This would include funding for a new GP surgery or support for the reopening of the Deer Park Medical Centre, ensuring adequate medical services for new and existing residents.

"Education: While primary education provision is currently sufficient, there remains significant concerns about secondary education capacity within Witney. The Council ask that a fully assessed plan of educational needs arising from this development and other nearby proposals is carried out.

"Highways and Transport: Given the rural context and prevalent multi-car ownership, reliance on walking and cycling alone is felt to be unrealistic. Members ask that any development consent is considered alongside substantial upgrades to local highways, including Dry Lane and Crawley village, the development would also increase the need for a West End Link to provide a second river crossing in line with Oxfordshire County Council's transport strategy, to manage the increased traffic and maintain safety.

Socio-Economic Considerations and Future Governance

Given the prospect of imminent local government devolution, this development should be considered in the context of potential parish boundary changes arising from a future Community Governance Review. Long-term planning decisions should account for the likely administrative, social, and service delivery implications for Witney as the main service centre, despite the site being located within Curbridge & Lew Parish.

Conclusion

In summary, while Witney Town Council objects to the principle of this development, it recognises that, if approved, rigorous conditions and planning obligations, including Grampian conditions must be imposed to protect existing residents and ensure new infrastructure, services, and community facilities are

delivered in a timely and effective manner to ensure a sustainable development that safeguards the character and wellbeing of Witney and all its neighbouring Parishes.

605- 4 WTC/112/25 Plot Ref :-25/02273/ADV Type :- ADVERTISED

Applicant Name :- . Date Received :- 01/10/2025

Location :- 114 HIGH STREET` Date Returned :- 08/10/2025

HIGH STREET

Proposal: Installation of non-illuminated fascia, hanging and panel signage.

Observations: Witney Town Council has no objections regarding this application.

605- 5 WTC/113/25 Plot Ref :-25/02274/LBC Type :- LISTED BUI

Applicant Name :- . Date Received :- 01/10/2025

Location: 114 HIGH STREET Date Returned: 08/10/2025

HIGH STREET

Proposal: External alterations to include installation of non-illuminated fascia, hanging and

panel signage and painting of existing archway.

Observations: Witney Town Council has no objections regarding this application.

605- 6 WTC/114/25 Plot Ref :-25/02264/LBC Type :- LISTED BUI

Applicant Name :- . Date Received :- 01/10/2025

Location :- 75A HIGH STREET Date Returned :- 08/10/2025

HIGH STREET

Proposal: General maintenance and repair works together with proposals to improve the

thermal performance of the property, to include internal alterations and replacement roof insulation, repair timber sash and casement windows and glazed timber external doors with the addition of secondary glazing to all.

Observations: Witney Town Council supports this application.

Members welcome the proposed maintenance and thermal efficiency improvements, particularly the sensitive use of secondary glazing and insulation, and are pleased to see the character and historic features of the

listed building being retained and respected.

605- 7 WTC/115/25 Plot Ref :-25/02265/FUL Type :- FULL

Applicant Name :- . Date Received :- 01/10/2025

Location :- CAR PARK REAR OF 58 WEST Date Returned :- 08/10/2025

END

WEST END

Proposal: Conversion of existing building to create 3 no dwelling houses together with

alterations and associated works including formation of parking and private

gardens.

Observations: Witney Town Council has no objection to this application but wishes to submit

the following comments for consideration:

Members welcome the redevelopment of this brownfield site; however, concerns were raised about potential land contamination due to the site's historic use as a vehicle dismantling and scrap yard. In line with West Oxfordshire Local Plan Policy EH8, the Council recommends that a full contamination assessment be carried out, with any necessary remedial measures clearly identified and implemented. Members also noted the inclusion of garden plots and emphasise

the need to ensure these areas are safe for residential use, particularly if intended for growing edible produce.

Additionally, Members highlighted Thames Waters comments regarding the need to review the location of public sewers crossing or near the site, to ensure infrastructure is not adversely affected by the development.

The Meeting closed at :	7:02pm		
Signed :	Chairmar	Date:	
On behalf of :-	Witney Town Council		

Public Document Pack Appendix

PLANNING & DEVELOPMENT COMMITTEE MEETING OF THE WITNEY TOWN COUNCIL

Held on Tuesday, 28 October 2025

At 6.00 pm in the Virtual Meeting via MS Teams - Virtual Meeting

Present:

Councillor G Doughty (Chair)

Councillors: J Doughty D Temple

G Meadows R Crouch R Smith S Simpson

Officers: Sharon Groth Town Clerk

Derek Mackenzie Senior Administrative Officer &

Committee Clerk

Cara Murray Admin Support Assistant -

Communities & Planning

Others: None.

P606 APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor J Aitman.

Cllr R Smith Joined the meeting at 6:05pm

P607 **DECLARATIONS OF INTEREST**

There were no declarations of interest from Members or officers.

P608 PUBLIC PARTICIPATION

There was no public participation.

P609 PLANNING APPLICATIONS

The Committee received and considered a schedule of planning applications from West Oxfordshire District Council.

Resolved:

That, the comments, as per the attached schedule be forwarded to West Oxfordshire District Council.

Cllr R Crouch joined the meeting at 6:11pm

During the following item Cllr S Simpson joined the meeting at 6:23pm

P610 PLANNING APPLICATION 25/02184/FUL - OXFORD WITNEY HOTEL

The Committee received and considered an application located in the neighbouring parish of Ducklington, adjacent to Witney parish boundary and its facilities.

Resolved:

That, the comments, as per the attached be forwarded to West Oxfordshire District Council.

Cllr R Smith left the meeting at 6:31pm

P611 <u>APPLICATION FOR A NEW PREMISES LICENCE - SCARLETT RIVER BREWING COMPANY, 6</u> MARRIOTTS WALK

The Committee received and considered the application for a Premises Licence for Scarlett River Brewing Company, 6 Marriotts Walk.

Members agreed on the following response for submission:

Witney Town Council has no objection to this application and welcomes the addition of an independent local brewery to Witney, recognising its potential contribution to the town's local economy and community.

Resolved:

That, the above submission be made to West Oxfordshire District Council.

P612 ADDRESS MANAGEMENT - CAR PARK REAR OF WEST END/FARMERS CLOSE

The Committee received and considered correspondence from the Address Management Officer at West Oxfordshire District Council regarding a road naming request for the car park to the rear of West End/Farmers Close.

Members discussed the proposed name, *Millstream Mews*, and expressed their support for the suggestion. No alternative names were put forward.

Resolved:

That, Members raised no objection to the proposed street name "Millstream Mews", and that this response be forwarded to the Address Management Officer at West Oxfordshire District Council for onward forwarding to the developers.

P613 SALT CROSS AREA ACTION PLAN (AAP) POLICY 2 - MAIN MODIFICATIONS CONSULTATION

Members received and considered a response to the notification from West Oxfordshire District Council of the public consultation on the proposed Main Modifications to Policy 2 – Net Zero Carbon Development of the Salt Cross Area Plan (AAP).

Members agreed on the following response for submission:

Witney Town Council welcome the amendments to the Salt Cross Area Action Plan.

Members praise the advancements to move away from the reliance on fossil fuels and to provide Net Zero housing within the local area.

The Council further see this new village scheme as a blank canvas on which to seize the opportunity to place Climate Action at the forefront of both WTC & WODC's climate emergency declarations.

Resolved:

That, the above submission be made to West Oxfordshire District Council.

The meeting closed at: 6.46 pm

Chair

Minute Item P609

Witney Town Council

Planning Minutes - 28th October 2025

609

609- 1 WTC/116/25 Plot Ref :-25/02289/ADV Type :- ADVERTISED

Applicant Name :- . Date Received :- 10/10/2025

Location :- 3 BRIDGE STREET Date Returned :- 29/10/2025

BRIDGE STREET

Proposal: Erection of flag pole, painted columns and internally Illuminated fascia sign.

Observations: Witney Town Council has no objections regarding this application.

609- 2 WTC/117/25 Plot Ref :-25/02268/ADV Type :- ADVERTISED

Applicant Name :- . Date Received :- 10/10/2025

Location :- 85 HIGH STREET Date Returned :- 29/10/2025

HIGH STREET

Proposal: Installation of two, non-illuminated awnings to shop front.

Observations: Witney Town Council has no objections regarding this application.

609- 3 WTC/118/25 Plot Ref :-25/02354/HHD Type :- HOUSEHOLDE

Applicant Name :- . Date Received :- 10/10/2025

Location :- 59 CURBRIDGE ROAD Date Returned :- 29/10/2025

CURBRIDGE ROAD

Proposal: Erection of first floor front and rear extensions and construction of a

replacement porch. Formation of additional off street parking and associated

works to include extended access and dropped kerb.

Observations: Witney Town Council does not object to this application; however, Members

note the increased footprint and would ask that mitigating measures are considered to help decrease the possibility of surface water flooding, in accordance with policy EH7 of the West Oxfordshire Local Plan 2031.

Members further noted the removal of a tree within the adjacent green space to accommodate the additional parking provision. The Town Council requests that a replacement tree be planted in a suitable nearby location to maintain local

biodiversity and visual amenity.

609- 4 WTC/119/25 Plot Ref :-25/02128/FUL Type :- FULL

Applicant Name :- . Date Received :- 10/10/2025

Location :- MYSTORE SELF STORAGE, Date Returned :- 29/10/2025

BOOK END

Proposal: Relocation of four external storage units, retrospective installation of 15 external

storage units and installation of 22 new external storage units.

Observations: Witney Town Council has no objections regarding this application.

609- 5	WTC/120/25	Plot Ref :-25/02420/C	CLP Type :-	CERT LAWFU
000 0	Applicant Name :-		Date Received :-	14/10/2025
		4 BIRDLIP CLOSE	Date Returned :-	29/10/2025
	Location	BIRDLIP CLOSE	Date Returned	29/10/2023
	Proposal :	Certificate of lawfulness (to allow repose existing front elevation windows, associate decorative gable above entrance).		
	Observations :	Witney Town Council has no objections	s regarding this applica	ation.
609- 6	WTC/121/25	Plot Ref :-25/02364/H	IHD Type :-	HOUSEHOLDE
005 0	Applicant Name :-		Date Received :-	15/10/2025
	• •	42 STANWAY CLOSE	Date Returned :-	29/10/2025
	Location	STANWAY CLOSE	Date Neturned	29/10/2023
	Proposal:	Erection of front porch and conversion of and gym.	of detached garage to	create home office
	Observations :	Witney Town Council does not object to note the removal of trees within the site area to the rear and side of the property drainage. Members request that approprince incorporated to decrease the possibility with Policy EH7 of the West Oxfordshire request that replacement trees are plan for those removed.	e and the proposed ex y, which will result in a priate sustainable drai of surface water flood e Local Plan 2031. Me	pansion of the patinals of loss of permeable nage measures are ding, in accordance embers also
609- 7	WTC/122/25	Plot Ref :-25/02457/H	IHD Type :-	HOUSEHOLDE
	Applicant Name :-		Date Received :-	15/10/2025
	Location :-	40 SPITFIRE DRIVE SPITFIRE DRIVE	Date Returned :-	29/10/2025
	Proposal :	Erection of single-storey rear extension storage and home office, and addition of		
	Observations:	Witney Town Council does not object to note the increased footprint and would a considered to help decrease the possib accordance with policy EH7 of the Wes	ask that mitigating me bility of surface water f	asures are looding, in
	The Meeting closed a	t: 6:46pm		
	Signed :	Chairman E	Date:	_

Witney Town Council

On behalf of :-

Minute Item P610

Consultee Comments for Planning Application 25/02184/FUL

Application Summary

Application Number: 25/02184/FUL

Address: Oxford Witney Hotel Ducklington Lane Witney Oxfordshire OX28 4EX

Proposal: Part internal reconfiguration of ground floor accommodation within the existing footprint and roofline to include 14 additional guest suites (inclusive), relocated main reception and health suite. Associated accessible external access and landscaping to replace the current

entryway and courtyard.

Case Officer: James Nelson

Consultee Details

Name: Mrs S Groth

Address: Witney Town Council, Town Hall, Market Square Witney, Oxfordshire OX28 6AG

Email: info@witney-tc.gov.uk On Behalf Of: Parish Council

Comments:

Witney Town Council raises no objection to the application on material planning grounds. However, the Council respectfully requests that the following comments and considerations be taken into account by Officers.

Support for Reversion to Hotel Use

The Town Council welcomes and supports the proposal to return the premises from its current use under government contract to a traditional hotel operation. Members recognise the positive contribution this will make in supporting tourism and business visitors to the town.

Loss of Leisure Facilities and Arts, Heritage & Leisure Provision

The Council notes with concern the proposed removal of the existing fitness suite and swimming pool, which have historically provided valuable leisure and recreational amenities for local residents. As specific details of any relocated or replacement health facilities have not been provided, the Council requests that alternative leisure provision, such as rural exercise equipment, be secured through a suitable community contribution or planning obligation.

While it is acknowledged that the proposed development would enhance the hotel's accommodation offering, the removal of the existing leisure facilities results in the permanent loss of amenities that have previously supported community use as well as hotel guests. The replacement facilities proposed within the hotel will be for the benefit of guests only and will not mitigate the loss of publicly accessible leisure provision, albeit on a paid membership basis.

Given Witney's role as the main service centre for the surrounding rural area, it is appropriate that developments within its catchment contribute to the enhancement of community infrastructure serving a wider population. In accordance with Policies OS5 (Supporting Infrastructure) and EH5 (Sport, recreation and children's play) of the West Oxfordshire Local Plan 2031, and with reference to paragraphs 96(c) and 98 of the National Planning Policy Framework (NPPF), which promote healthy, inclusive communities and the

protection of community facilities, Witney Town Council requests that a proportionate Section 106 financial contribution be secured towards Arts, Heritage, and Leisure provision within Witney.

Such a contribution would appropriately mitigate the loss of the hotel's community-accessible leisure facilities and support the continued enhancement of arts, cultural, and recreational opportunities available to residents within the town and surrounding settlements, as well as hotel guests who will benefit from these amenities.

In line with previous Section 106 contributions secured within Witney, such funding could be directed towards:

- Alternative leisure provision, such as rural exercise equipment be secured through a suitable community contribution or planning obligation. £15,000
- Improvements to the adjacent Witney Lake and Country Park, supporting outdoor leisure, nature access, and wellbeing initiatives. £7,500
- Enhancements to The Leys Recreation Ground, improving sports, play, and openspace provision; and/or £7,500
- Investment in the Corn Exchange, strengthening Witney's arts and heritage offer through building improvements and expanded community use. £5,750

Witney Town Council therefore make a S106 request of £35,750

Environmental Sustainability

The Town Council encourages the applicant to strengthen the environmental credentials of the scheme. In particular, consideration should be given to incorporating measures such as solar panels, electric vehicle charging points, and secure cycle parking, in line with the Council's and district's shared ambition for carbon reduction and sustainable development in accordance with policy OS3 of the West Oxfordshire Local Plan 2031

Environment and Flooding

The Council welcomes the proposed relocation of the main entrance to improve accessibility for all users and the enhancement of the courtyard landscaping. However, Members also request that attention be given to the maintenance of the existing land to the rear of the hotel, specifically the ditch bordering the adjacent allotments. In accordance with policy OS3 of the West Oxfordshire Local Plan 2031, Improved upkeep of this area could help mitigate flooding incidents that allotment holders experience during periods of heavy rainfall.

Agenda Item 5

Witney Town Council

Planning & Development 18.11.2025

5

5.1 WTC/123/25 Plot Ref :- 25/02311/HHD Type:-HOUSEHOL Applicant Name :- . Date Received :- 29/10/2025 Parish: SOUTH Date Returned:-Location: THE COACH HOUSE, Agent CHURCH GREEN CHURCH GREEN Demolition of exisiting garage and construction of self-contained detached annexe, ancillary to main dwelling. Observations:-5.2 WTC/124/25 Plot Ref :- 25/02466/FUL Type:-FULL Applicant Name :- . Date Received :- 29/10/2025 Parish: WEST Date Returned:-Location: UNIT 3, WHARTON Agent BUILDINGS DOWNS ROAD Installation of extractor fan unit in rear elevation of commercial kitchen, to include an internal suspended ceiling. Observations :-5.3 WTC/125/25 Plot Ref :- 25/02552/HHD Type:-HOUSEHOL Applicant Name:- . Date Received :- 29/10/2025 Parish: CENTRAL Date Returned:-Location: 10 CRUNDEL RISE Agent CRUNDEL RISE Proposals: Erection of single storey rear extension. Observations:-

5.4 **WTC/126/25**

Plot Ref :- 25/02537/HHD Type :- HOUSEHOL

Applicant Name :- . Date Received :- 29/10/2025

Parish: NORTH Date Returned:-

Location :- 110 QUARRY ROAD Agent

QUARRY ROAD

Proposals:- Erection of front entrance porch and two storey side extension.

Observations:-

5.5 WTC/127/25 Plot Ref :- 25/02531/HHD Type:-HOUSEHOL Applicant Name :- . Date Received :- 29/10/2025 Parish: CENTRAL Date Returned:-Location :- 15 TOWER HILL Agent TOWER HILL Proposals:- Erection of porch with associated works, and demolition of existing porch. Observations :-5.6 WTC/128/25 Plot Ref :- 25/02515/HHD Type:-HOUSEHOL Applicant Name:- . Date Received :- 29/10/2025 Parish: CENTRAL Date Returned:-Location :- 33 KESTREL CRESCENT Agent **KESTREL CRESCENT** Demolition of existing garden room and erect single storey rear extension. Observations :-WTC/129/25 Plot Ref :- 25/02591/HHD 5.7 Type:-HOUSEHOL Applicant Name :- . Date Received :- 30/10/2025 Parish: NORTH Date Returned:-Location :- 20 VINER CLOSE Agent VINER CLOSE Erection of front porch, replacement roof works, and installation of solar PV array to roof. Observations:-

agenda Item 6

Page No: 1

NOTIFICATIONS OF PLANNING DECISIONS FROM West Oxfordshire District Council

Minute Ref 6 Tue 18 November 2025 District Ref

' C ' Contrary to District 'CD' Contrary Delegated

' D ' Delegated

'E' Endorsed by District 'ED' Endorsed Delegated

GRANTED PLANNING PERMISSIONS

C WTC/027/25 Approved **87 MOORLAND ROAD**

District COMMENT Local COMMENT Witney Town Council objects to

> this application. This proposal is not compliant with Policy OS2 in that it would involve the loss of a prominent and highly visible pocket of open space that makes an important contribution to the visual character and appearance of the area. Witney Town Council values all open spaces and amenity lands across Witney. These areas, regardless of size or location contribute to the visible, recreational, and biodiverse landscape across the town. Grass areas in particular aid drainage and help mitigate against

surface water flooding.

E WTC/065/25 Approved 105 HIGH STREET

E WTC/077/25 Approved **UNIT 4-5 WINDRUSH PARK ROAD**

E WTC/085/25 **UNIT 6 MARRIOTTS WALK** Approved

E WTC/088/25 30 SPRING MEADOW Approved

E WTC/090/25 **6 BAKERS PIECE** Approved

E WTC/094/25 253 THORNEY LEYS Approved

C WTC/096/25 Approved WINDRUSH INN, BURFORD ROAD

District COMMENT Local COMMENT Witney Town Council objects to

this application.

While Members welcome the provision of familyfriendly play facilities, they are concerned about the impact on neighbouring residential amenity, particularly in terms of loss of privacy and noise, as highlighted by residents. The application conflicts with Policy OS4 of the West Oxfordshire Local Plan, which states that development should not harm the use or enjoyment of nearby land and buildings, including the

living conditions of residential properties.

Members are also concerned about the retrospective nature of the application and request that Officers consider whether a more suitable location could be identified, further from neighbouring boundaries.

E WTC/097/25 Approved 11 DONNINGTON CLOSE

E WTC/098/25 Approved 70 OXLEASE

E WTC/099/25 Approved 71 STOW AVENUE

NOTIFICATIONS OF PLANNING DECISIONS FROM West Oxfordshire District Council

Minute Ref 6 Tue 18 November 2025 <u>District Ref</u>

Page No: 2

' C ' Contrary to District 'CD' Contrary Delegated

' D ' Delegated

'E' Endorsed by District 'ED' Endorsed Delegated

GRANTED PLANNING PERMISSIONS

E WTC/100/25	Approved	17 HOLFORD ROAD
E WTC/101/25	Approved	34 COMPTON WAY
E WTC/102/25	Approved	1 WOODSTOCK ROAD
E WTC/105/25	Approved	68 CORN STREET
E WTC/106/25	Approved	82 BURWELL DRIVE
E WTC/109/25	Approved	21 WATERFORD ROAD
E WTC/110/25	Approved	150 NEWLAND

PLANNING & DEVELOPMENT COMMITTEE



Agenda Item: Developer Contribution Projects

Meeting Date: Tuesday, 18 November 2025

Contact Officer: Deputy Town Clerk

The purpose of this report is to seek Members' agreement to develop and maintain a formal list of Town Council projects that could be funded, in full or in part, through developer contributions, such as Section 106 (S106) agreements or Community Infrastructure Levy (CIL) funds.

Background

For many years, the Town Council has sought Section 106 (S106) funding to support site-specific infrastructure and off-site contributions for community assets (under its current or future ownership). West Oxfordshire District Council, as the local planning authority, adopted its Community Infrastructure Levy (CIL) Charging Schedule on 1 October 2025, with the levy taking effect from 31 January 2026.

For Members' information, there are three main developer funding agreements:

- Section 106 Used to secure specific on-site infrastructure and off-site infrastructure
 which is required to mitigate the direct impacts of a development. This must meet
 three tests i.e. necessary to make development acceptable in planning terms; directly
 related to the development and fairly and reasonably related in scale and kind. Should
 only be used where it is not possible to address unacceptable impacts through a
 planning condition.
- CIL Community Infrastructure Levy (CIL) CIL payments can be collected and used for any infrastructure that is needed to support development across the district. It does not need to be directly related to a particular development.
- Section 278 Agreements Section 278 agreements allow alterations and improvements to the public highway to be funded through development in order to mitigate the impact of new development on the highway network.

Current Situation

The Town Council has requested funds based on the needs of the area and to mitigate additional influx and strain on its community facilities – tied to Committee needs and aspirations evidence by its emerging Strategic Plan and Open Spaces Strategy. An

infrastructure plan for the town council was last approved prior to the Covid-19 pandemic in early 2020.

In recent requests these have included:

Sports & Recreation

- Improvements to West Witney sports grounds and pitches including funds to facilitate the building of a 3G pitch.
- Upgrading Burwell Hall Changing Rooms/facilities.
- Addressing the lack of sports pitches highlighted in the WODC Playing Pitch Strategy such as additional bowls greens, basketball court provision and a running track.

Community

- Contributions towards street scene infrastructure such as bus shelters, bins, grit bins, community noticeboards, defibrillators, and benches.
- Provision of services and utilities to allocated allotment land.
- Support for the West Witney Parkrun hogging path.
- Funding towards the community bus route serving developments.
- Support for the Town Council's detached youth service to meet increased demand from the developments.

Cemeteries

Contribution towards Windrush Cemetery to meet the anticipated demand for grave spaces and associated layout improvements.

Public Halls

> Support towards the Corn Exchange Community Arts facility serving West Oxfordshire.

Climate & Biodiversity

- Funding for nature recovery and re-wilding works at Witney Lake & Country Park as set out in the Council's Land Management Plan.
- Accessibility and further biodiversity improvements across additional Town Councilmanaged sites.

Heritage

Contribution towards refurbishment of key historical buildings owned by the Town Council, including Tower Hill Cemetery Chapels, Buttercross, Town Hall, Corn Exchange, and St Mary's Church Carillon and Bell Tower.

Historically, requests for Town Council projects to be included in such agreements have been made on an ad hoc basis. With the adoption of CIL, it would seem an opportune time for the Council to strengthen its request for development funding.

The ad-hoc approach can limit the Council's ability to respond quickly to consultation requests or to ensure that contributions reflect current community priorities. A clear and up-to-date list of eligible Town Council projects would:

- Provide transparency and consistency in the Council's approach to developer funding.
- Strengthen the Council's position when engaging with the District Council and developers.
- Help ensure developer contributions are targeted towards projects that deliver tangible community benefits

It is proposed that the Town Council develops a rolling list of priority projects suitable for potential S106 or CIL funding. This list would:

- Be aligned with the Council's strategic aims and community priorities (as set out in the Council Strategic Plan).
- Include both capital and community infrastructure projects, such as improvements to parks, play areas, and community buildings.
- Be reviewed annually by the relevant Committees to ensure it remains current and reflective of emerging needs.

The Committee may also wish to formalise the Council's formula on how a developer sum for the town council is calculated through a resolution.

Impact Assessments

The Town Council has a duty to consider the effects of its decisions, functions and activities on equality, biodiversity, and crime & disorder. Consideration should also be given to effects on the environment, given the Council's Climate Emergency declaration in 2019.

- a) Equality directing investment toward inclusive facilities and infrastructure that benefit all residents.
- b) Biodiversity –prioritising projects that protect and improve natural habitats, such as tree planting, habitat restoration, and sustainable landscaping, helping to support local wildlife and green infrastructure.
- c) Crime & Disorder supporting safer public spaces, improved lighting, secure facilities, and community projects that deter anti-social behaviour.
- d) Environment & Climate Emergency The identification of suitable projects may enable environmental enhancements and improved community infrastructure, contributing positively to residents' wellbeing and sustainable development goals.

Risk

In decision making Councillors should give consideration to any risks to the Council and any action it can take to limit or negate its liability.

Failure to maintain an up-to-date list of projects may result in missed opportunities for external funding or reduced influence over how developer contributions are allocated locally. Maintaining a clear and reviewed list mitigates this risk and supports strategic financial planning.

Social Value

Social value is the positive change the Council creates in the local community within which it operates.

Having an approved list for developer funding enables the Council to identify and prioritise community needs, ensuring new developments contribute to facilities and infrastructure that improve residents' quality of life. It promotes transparency and fairness in how funds are used, helps deliver visible local benefits, and supports community wellbeing.

Financial implications

There are no direct financial implications arising from the preparation of a project list. However, identifying eligible projects may enable the Council to secure external funding and reduce reliance on its own reserves or borrowing.

Recommendations

Members are invited to note the report and;

- 1. Consider the creation of a formal list of priority projects suitable for developer (S106/CIL) funding,
- 2. If yes, consider expanding the list of projects above and confirm via a recommendation to Full Council following review at the next meeting of this committee,
- 3. Agree that the list be reviewed annually to ensure continued alignment with the Council's strategic plan and strategies along with community needs.

REFORMING THE LICENSING SYSTEM

This consultation response was submitted on 5 November 2025.

Introduction

This consultation seeks views and evidence to develop a modern, proportionate and enabling licensing system under the Licensing Act 2003. This call for evidence builds on the Licensing Taskforce recommendations and the government's response and supports the government's commitment to reduce regulatory burdens by 25% by the end of this parliament. This call for evidence focuses on the on-trade in relation to alcohol sales, for example, pubs, restaurants and nightclubs, and on all entertainment licensed under the Licensing Act 2003.

Key messages

- The government should establish, once and for all, parish and town councils as full and legitimate statutory consultees in all aspects of the processes outlined in the Licensing Act, including all stages of the appeals process.
- The government should add a health and wellbeing licensing objective to Section 4 of the Licensing Act 2003, which would enable licensing authorities, when determining licensing applications, to consider health and wellbeing issues as well as the existing four licensing objectives, as the current regime does not give sufficient weight to the potential health and wellbeing-related impacts of alcohol consumption.

Consultation questions

Question 1: About you. Are you responding as: A public sector organisation.

Question 2: What is the name of the organisation/business that you are responding on behalf of? National Association of Local Councils.

Question 3: Which of the following best describes the organisation/business you are responding on behalf of? Community or charitable organisation.

Question 4: How many employees do you or the organisation that you are responding on behalf of have? Small Business/Organisation - 10-49 employees.

Question 5: Do you or the organisation/business that you work for hold an alcohol licence issued for premises located in either England or Wales under the Licensing Act 2003? No.

Question 6: Have you engaged with the alcohol licensing process previously? No.

Question 7: Do you agree or disagree with the overarching objective of a consistent, transparent licensing system which empowers local authorities while promoting

economic growth, cultural development, public safety and community wellbeing?

Agree. However, the government should add a health and wellbeing licensing objective to Section 4 of the Licensing Act 2003, which would enable licensing authorities, when determining licensing applications, to consider health and wellbeing issues as well as the existing four licensing objectives, as the current regime does not give sufficient weight to the potential health and wellbeing-related impacts of alcohol consumption.

Question 8: Do you agree or disagree that promoting economic growth should be a statutory licensing objective alongside the existing public safety objectives? Agree.

Question 9: Do you think that the licensing regime should treat on-trade and off-trade premises differently in any respects in order to allow the differing challenges and opportunities they pose to be addressed? Yes.

Question 10: What priority themes should be included in a National Licensing Policy **Framework?** The government should add a 'health and wellbeing' licensing objective to Section 4 of the Licensing Act 2003, which would enable licensing authorities, when determining licensing applications, to consider health and wellbeing issues as well as the existing four licensing objectives. For instance, South Oxfordshire District Council regulates street trading, including food vending, which gives rise to junk food and food hygiene issues. The harms of alcohol are well known, yet government policy seeks to help licensees to sell more for longer – a better balance must be struck. Currently, licensing applications can only be judged on four licensing objectives (as per the Licensing Act 2003 Section 4), i.e. the prevention of crime and disorder, public safety, the prevention of public nuisance and the protection of children from harm. Principal authorities, such as licensing authorities, have the responsibility to grant licences for the sale of alcohol, and parish and town councils have a direct interest in being consulted as part of this process. Some of the County Durham parish and town councils, especially those in larger towns, are consulted on numerous licensing applications each year. Most principal authorities will have a licensing policy in which they explain how they will judge the licensing objectives. When granting licenses to sell alcohol, there is currently no duty to consider the health/well-being impacts of alcohol consumption. There are areas/situations where there is evidence that alcohol misuse is having a significant impact on public health and wellbeing. For example, in some areas, alcohol use is a causative factor in reducing life expectancy.

Question 11: How could the government assess whether national guidance is working **effectively?** Fewer people appeal decisions. The government should establish, once and for all, parish and town councils as full, legitimate and statutory consultees in all aspects of the processes outlined in the Licensing Act, including at all stages of the appeals process.

Question 19: In place of publication in print local newspapers, what alternative methods of publicising this information do you consider would be most effective in ensuring effective scrutiny, transparency and public awareness of licensing activities? Council websites, newsletters or social media channels. The addition of a health and wellbeing licensing objective is seen as a potential addition to a larger toolkit. It would

not per se resolve issues of alcohol misuse and health/wellbeing-related harm, but could be an important element of a wider set of legislation, policies and practices to try and tackle alcohol misuse and its negative impacts on communities. A stronger voice could be heard with the ability to use health data more effectively in determining applications for licensing applications.

Question 49: Are there recognised examples of effective practice in the UK that could contribute to the development of policy and guidance for local authorities? Yes. The Local Government Association cites Health and Wellbeing Boards (HWBs) as a statutory forum where political, clinical, professional and community leaders from across the care and health system come together to improve the health and wellbeing of their local population and reduce health inequalities. They have been in place since 2013 and are a single point of continuity in a constantly shifting health and care landscape. It is now a time of significant and complex change with NHS reforms introducing Integrated Care Systems. HWBs need to evolve and adapt to operate within this new context. The Local Government Association has lobbied the government on health as a licensing objective several times over the last ten years. It undertook and published the results of a survey of Directors of Public Health and the Licensing Process in January 2016, which indicated a significant majority supporting a public health objective in the Licensing Act 2003 to assist them in delivering their role. Although this study is nine years old and the legislation is from 22 years ago, the legislation is, in any case, considered likely to be in need of a review, considering changing habits and behaviours.

Question 57: In your view, what impact will the proposals for reform included in this call for evidence have on public health? The impact of the proposals will be minimal unless the government adds a health and wellbeing licensing objective to Section 4 of the Licensing Act 2003, which would enable licensing authorities, when determining licensing applications, to consider health and wellbeing issues as well as the existing four licensing objectives. Public health teams are tasked with trying to address alcohol related health harms within communities, i.e. fix problems created by alcohol misuse, whilst there is no ability to influence the granting of licenses, which lay the foundations of how easily alcohol is available.

Question 58: Which, if any, of the reforms described in this call for evidence, in your view, pose public health concerns? Remove the newspaper advertising requirement.

Agenda Item 9

From: Planning Consultation (WODC)

Sent: 24 October 2025 11:39

Subject: Community Infrastructure Levy (CIL) Charging Schedule - Update

Community Infrastructure Levy (CIL) Charging Schedule - Update

I am writing to let you know that on the 1st October 2025, West Oxfordshire District Council formally adopted a new Community Infrastructure Levy (CIL) Charging Schedule, with an effective charging date of 31 January 2026.

CIL is a charge that can be levied on most forms of development to help fund the infrastructure that is needed to support the future growth of the District. The Charging Schedule sets out the types of developments liable for CIL and the relevant rates that apply.

Please find attached a copy of the Charging Schedule and a notice of adoption.

The report and decision by full Council to approve the CIL Charging Schedule can be accessed <u>here</u>

If you have any questions or concerns, please contact us at: CIL@westoxon.gov.uk.





Community Infrastructure Levy (CIL) Charging Schedule Adoption Statement

West Oxfordshire District Council approved the West Oxfordshire CIL Charging Schedule on 1 October 2025 and this will become effective on 31 January 2026. In accordance with the Community Infrastructure Levy Regulations 2010 (as amended), notice is hereby given that West Oxfordshire District Council has published and made available the following documents:

- i. The West Oxfordshire Community Infrastructure Levy (CIL) Charging Schedule;
- The Examiner's Report recommending approval of the West Oxfordshire CIL
 Charging Schedule subject to modifications;
- iii. The report and decision by full Council to approve the CIL Charging Schedule.

The documents listed at (i) to (iii) are available online via the following links:

Documents (i) and (ii) - https://westoxon.gov.uk/planning-and-building/community-infrastructure-levy/ infrastructure-levy/what-is-the-community-infrastructure-levy/

Documents (iii) -

https://meetings.westoxon.gov.uk/ieListDocuments.aspx?Cld=1137&Mld=2573

Hard copies of the Charging Schedule, the report to full Council and this adoption statement have also been made available in the locations listed overleaf.

For further information please contact the CIL team:

By email: <u>CIL@westoxon.gov.uk</u>

By telephone: 01993 861000

By post: CIL team, Planning Policy, West Oxfordshire District Council, Woodgreen, Witney,

OX28 1NB

	1	1
West Oxfordshire District	Carterton Town Council	Chipping Norton Town
Council	Town Hall	Council
3 Welch Way	19 Alvescot Road	The Guildhall
Witney	Carterton	Chipping Norton
OX28 6JH	OX18 3JL	OX7 5NJ
Tel: 01993 861000	Tel: 01993 842156	Tel: 01608 642341
Open: Monday – Friday	Open: Monday – Friday	Open: Monday – Friday
9am to 5pm	9.30am to 4pm	9am to 1pm
Witney Town Council	Bampton Library	Burford Library
Town Hall	Old Grammar School	86A High Street
Market Square	Church View	Burford
Witney	Bampton	OX18 4QF
OX28 6AG	OX18 2NE	Tel: 01865 815123
Tel: 01993 704379	Tel: 01865 815100	
Open: Monday – Thursday		
9am to 5pm, Friday 9am		
to 4.30pm		
Carterton Library	Charlbury Library	Chipping Norton Library
6 Alvescot Road	Charlbury Community	Goddards Lane
Carterton	Centre	Chipping Norton
OX18 3JH	Enstone Road	OX7 5NP
Tel: 01865 815125	Charlbury	Tel: 01865 815134
	OX7 3PQ	
	Tel: 01865 815129	
Eynsham Library	North Leigh Library	Stonesfield Library
30 Mill Street	Memorial Hall	Village Hall
Eynsham	Park Road	Longore
OX29 4JS	North Leigh	Stonesfield
Tel: 01865 815147	OX29 6SA	OX29 8EF
	Tel: 01865 815173	Tel: 01865 815181
Witney Library	Woodstock Library	Wychwood Library
Welch Way	The Oxfordshire Museum	29 High Street
Witney	Fletcher's House	Milton-under-Wychwood
OX28 6JH	Park Street	OX7 6LD
Tel: 01865 815207	Woodstock	Tel: 01865 815225
	OX20 1SN	
	Tel: 01865 815221	



West Oxfordshire District Council Community Infrastructure Levy (CIL) Charging Schedule

1 October 2025

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Appendix 1 – Calculation of CIL chargeable amount				
Appendix 2 – Summary of the CIL collection process				
Appendix 3 – Glossary of Terms 1				

1. Introduction

- 1.1 The Community Infrastructure Levy (CIL) is a charge which can be levied by local authorities on new development in their area to help fund supporting infrastructure. The levy only applies in areas where a local authority has consulted on, and approved, a charging schedule which sets out its levy rates and has published the schedule on its website.
- 1.2 This Charging Schedule (CS) sets out the CIL rates for West Oxfordshire associated with development coming forward under the adopted West Oxfordshire Local Plan 2031. It also sets out a brief overview of the CIL process.
- 1.3 The draft CIL charging schedule was formally submitted for independent examination on 4 March 2025. The examination involved a virtual hearing session held on 10 June 2025 after which the appointed CIL examiner issued his report on 18 July 2025.
- 1.4 The examiner approved the Council's charging schedule, subject to one modification (EM1): a reduction in the proposed rate for larger residential developments of 250 or more homes, from £225 per square metre to £150 per square metre (excluding strategic development areas).
- 1.5 A further modification (EM2) was recommended for completeness and includes a number of minor typographical and drafting amendments which the District Council put forward when submitting the draft CIL charging schedule for examination.

2. About CIL – what is it and why is it needed?

What is CIL?

- 2.1 The Community Infrastructure Levy or 'CIL' is essentially a tariff or standard charge that can be placed on most forms of new development to help fund local infrastructure such as transport, flood defences, schools, green space and community and cultural facilities.
- 2.2 CIL is charged on a pounds (£) per square metre basis and can be used to increase the capacity of existing infrastructure or to repair failing existing infrastructure, where necessary to support development.
- 2.3 CIL is intended to operate alongside other, more traditional developer contributions including Section 106 planning obligations and Section 278 highway agreements. Unlike those agreements which deal with site-specific infrastructure needed to make particular developments acceptable in planning terms, CIL payments go into a general funding pot and can be spent on infrastructure across the District.
- 2.4 Importantly, the CIL Regulations now allow for the same item of infrastructure to be funded through CIL and other forms of developer contribution including Section 106 planning

obligations¹. There are also no longer any restrictions on the number of planning obligations that may be 'pooled' together to fund the same item of infrastructure.

Why is CIL needed?

2.5 Evidence prepared in support of the West Oxfordshire Local Plan² identified the infrastructure that is needed to support future growth in the District up to 2031. Whilst some of this is already funded, or at least able to be funded through other mechanisms such as Section 106 planning obligations and central Government funding, there remains a large infrastructure 'funding gap' which CIL will contribute towards.

What development is exempt from CIL?

- 2.6 The following are <u>not</u> required to pay CIL:
 - Development of less than 100 square metres, unless this consists of one or more dwellings/annexes and does not meet the relevant self-build criteria;
 - Buildings into which people do not normally go;
 - Buildings into which people go only intermittently for the purpose of inspecting or maintaining fixed plant or machinery;
 - Structures which are not buildings, such as pylons and wind turbines; and
 - Specified types of development which local authorities have decided should be subject to a 'zero' rate and specified as such in their charging schedules.
- 2.7 The following can also be subject to an exemption or relief where the relevant criteria are met, and the correct process is followed:
 - Residential annexes and extensions;
 - Self-build houses and flats;
 - Social housing that meets certain specific relief criteria;
 - First Homes
 - Charitable development that meets certain specific relief criteria.
- 2.8 Where the levy liability is calculated to be less than £50, the chargeable amount is deemed to be zero, so no levy is due. Mezzanine floors, inserted into an existing building, are not liable for the levy unless they form part of a wider planning permission that seeks to provide other works as well.

Charging CIL

2.9 The District Council assumes the role of 'charging authority' for the purposes of CIL in West Oxfordshire. This means that the Council calculates the chargeable amount (subject to any indexation as appropriate) and issue the relevant liability notice to the parties that are liable

¹ Subject to any planning obligation meeting the relevant tests set out in Regulation 122 of the CIL Regulations (as amended) - http://www.legislation.gov.uk/uksi/2010/948/regulation/122/made

² Adopted in September 2018

to pay the charge. Further information on how the chargeable amount will be calculated is set out at Appendix 1.

Collecting CIL

2.10 The District Council is also the collection authority for CIL in West Oxfordshire. The CIL collection process involves a number of stages as summarised at Appendix 2.

How is CIL calculated?

2.11 In most cases, the amount of levy that is payable is calculated by multiplying the additional Gross Internal Area (GIA) by the proposed CIL rate for that particular development type. Two very simple examples are provided below.

Example – One Dwelling

Size of dwelling (GIA) – 130 m^2 CIL rate – £100 per m^2 Amount payable through CIL – **£13,000** (i.e. $130 \text{ m}^2 \text{ x £100}$)

Example - Ten Dwellings

Total size of dwellings (GIA) $-1,300 \text{ m}^2$ CIL rate $-£100 \text{ per m}^2$ Amount payable through CIL -£130,000

2.12 Gross Internal Area (GIA) will be calculated using the definition contained in the Royal Institution of Chartered Surveyors (RICS) Code of Measuring Practice (currently in its 6th edition). The Council must also apply an index of inflation to keep the levy rate responsive to market conditions.

3. CIL rates in West Oxfordshire

- 3.1 It is important that CIL rates are set at a level that does not hinder new development coming forward, striking an 'appropriate balance' between additional investment to support development and the potential effect on the viability of developments. This balance is at the centre of the charge-setting process.
- 3.2 Viability evidence was prepared³ during 2023 and completed in 2024 on this basis and this informed the preparation of this charging schedule.

Residential Uses

3.3 The approved CIL charges for residential development in West Oxfordshire are set out below. These rates will be indexed for inflation annually.

³ Dixon Searle CIL Viability Assessment - May 2024

CIL Zone	£ per m2	Notes
Residential District-wide of less than 250 homes (Greenfield)	£225	Includes mixed housing development (i.e. a mix of housing and flats). On-site affordable housing on 11+ units. Nil affordable housing on sites between 1-10 units. Affordable housing financial contributions apply on sites between 6-10 units in the Cotswolds National Landscape (formerly AONB).
Residential District-wide of 250 homes or more (Greenfield)	£150	Includes mixed housing development (i.e. a mix of housing and flats). On-site affordable housing applies in all cases. Excludes defined Strategic Sites.
Residential District-wide (Previously developed land)	£125	Includes mixed housing development (i.e. a mix of housing and flats). On-site affordable housing on 11+ units. Nil affordable housing on sites between 1-10 units. Affordable housing financial contributions apply on sites between 6-10 units in the Cotswolds National Landscape (formerly AONB).
100% Flatted only development District-wide	£25	
Defined Strategic Sites	£0	Defined sites include: Salt Cross Garden Village, West Eynsham,

CIL Zone	£ per m2	Notes
		North Witney,
		East Witney; and
		East Chipping Norton

- 3.4 In considering the CIL rates for residential uses, the following key points have been taken into consideration:
 - The examiner recommended a specific CIL rate for large-scale 'non-strategic' greenfield sites in recognition of the fact that infrastructure costs are likely to increase with the size of the potential development site. As such a new category for larger sites of 250 homes or more on greenfield sites was created (£150 per m2);
 - The rate for residential schemes on previously developed sites is lower (£125 per m2)
 than greenfield sites because of the additional costs associated with bringing such sites
 forward;
 - 100% flatted developments have additional costs which warrant the application of a nominal CIL charge (£25 per m2);
 - Strategic local plan 2031 sites (Salt Cross, West Eynsham, North Witney, East Witney and East Chipping Norton) are CIL exempt because of the significant infrastructure costs associated with bringing such developments forward, which will be secured through other mechanisms including Section 106 agreements.

Non-Residential Uses

3.5 The approved CIL charges for non-residential development in West Oxfordshire are set out below. This charge will also be indexed for inflation annually.

CIL Zone	£ per m2	Notes
Large Format Retail e.g. Supermarkets, Foodstores, Retail Warehousing	£125	
All other non-residential development	£0	Nil rated

3.6 The key point to note here is that on viability grounds, the only form of 'non-residential' development which is able to support a CIL charge is large format retail such as supermarkets, foodstores and retail warehousing.

4. Charging CIL - effective date

4.1 The charging schedule is required to stipulate an 'effective' date i.e. the date upon which CIL will begin to be charged. West Oxfordshire District Council approved the West Oxfordshire CIL Charging Schedule on 1 October 2025 and this will become effective on 31 January 2026.

4.2 As a result, any applications receiving planning permission on or after 31 January 2026 will need to comply with the CIL requirements and will be chargeable.

5. Reliefs and exemptions

- 5.1 The CIL Regulations make a number of provisions for charging authorities to give relief from CIL. Some types of relief are mandatory, others are offered at the charging authority's discretion.
- 5.2 The District Council will offer mandatory relief in accordance with the CIL Regulations (as amended) but does not currently intend to offer any form of discretionary relief from CIL.

 The decision not to offer discretionary relief from CIL at the present time will be reviewed as part of any initial review of CIL.

6. Payment of CIL

- 6.1 When planning permission is granted, the District Council will issue a liability notice setting out the amount payable through CIL, and the payment procedure. Typically, CIL payments must be made within 60 days of the commencement of any chargeable development. However, recognising the importance of assisting the timely delivery and viability of new development, the District Council proposes to accept the payment of CIL by instalments in respect of larger CIL payments and will publish a separate instalments policy in accordance with the CIL Regulations (as amended).
- Where development is permitted on the basis of specific phases of development, each phase will be considered as a separate chargeable development and will therefore be liable for payment in line with the Council's proposed instalments policy.

7. Spending and reporting on CIL

- 7.1 CIL payments can be used to fund a wide range of infrastructure including transport, flood defences, schools, green space and community and cultural facilities. It can be used to increase the capacity of existing infrastructure or to repair failing existing infrastructure, if that is necessary to support development. It cannot be used to fund affordable housing.
- 7.2 Since December 2020, the District Council has been required to prepare an 'Infrastructure Funding Statement' setting out what it intends to spend CIL revenue on as well as information on the payments received through CIL and Section 106 planning obligations during the previous financial year.
- 7.3 In accordance with the CIL Regulations, up to 5% of the District Council's CIL receipts may be spent on administrative expenses associated with the operation of CIL.
- 7.4 Where all or part of a chargeable development is within the area of a Parish Council, the District Council is required to pass a proportion of the CIL receipts from the development to the Parish Council. The basic amount payable is 15% which increases to 25% where an adopted Neighbourhood Plan is in place. For clarification, the 15% CIL payment passed to Parish Councils is capped at £100/dwelling plus annual indexation. This is based on the

- number of existing dwellings within the parish, not on the number of dwellings proposed through development.
- 7.5 The Parish Council must use the CIL receipts passed to it to support the development of the Parish Council's area by funding the provision, improvement, replacement, operation or maintenance of infrastructure; or anything else that is concerned with addressing the demands that development places on the area. Parish Councils must prepare a report for any financial year in which it receives any CIL payments.

8. Reviewing CIL

- 8.1 The District Council will keep its charging schedule under review to ensure that levy charges remain appropriate over time. The Council may seek to review its charging schedule in whole or in part taking account of relevant considerations including changes in market conditions and infrastructure needs.
- 8.2 In particular, the charging schedule will be reviewed to take account of the policies of the emerging West Oxfordshire Local Plan 2043 once adopted.

Appendix 1 - Calculation of CIL chargeable amount

Chargeable amount: standard cases

- **1.**—(1) The chargeable amount is an amount equal to the aggregate of the amounts of CIL chargeable at each of the relevant rates.
- (2) But where that amount is less than £50 the chargeable amount is deemed to be zero.
- (3) The relevant rates are the rates, taken from the relevant charging schedules, at which CIL is chargeable in respect of the chargeable development.
- (4) The amount of CIL chargeable at a given relevant rate (R) must be calculated by applying the following formula—

$$\frac{R \times A \times Ip}{Ic}$$

where-

- A = the deemed net area chargeable at rate R, calculated in accordance with sub-paragraph
 (6);
- IP = the index figure for the calendar year in which planning permission was granted; and
- I_C = the index figure for the calendar year in which the charging schedule containing rate R
 took effect.
- (5) In this paragraph the index figure for a given calendar year is—
- (a) in relation to any calendar year before 2020, the figure for 1st November for the preceding calendar year in the national All-in Tender Price Index published from time to time by the Royal Institution of Chartered Surveyors;
- (b) in relation to the calendar year 2020 and any subsequent calendar year, the RICS CIL Index published in November of the preceding calendar year by the Royal Institution of Chartered Surveyors;
- (c) if the RICS CIL index is not so published, the figure for 1st November for the preceding calendar year in the national All-in Tender Price Index published from time to time by the Royal Institution of Chartered Surveyors;
- (d) if the national All-in Tender Price Index is not so published, the figure for 1st November for the preceding calendar year in the retail prices index.
- (6) The value of A must be calculated by applying the following formula—

$$G_R - K_R - \left(\frac{G_R \times E}{G}\right)$$

where-

- G = the gross internal area of the chargeable development;
- G_R = the gross internal area of the part of the chargeable development chargeable at rate R;
- K_R = the aggregate of the gross internal areas of the following—
- (i) retained parts of in-use buildings; and
- (ii) for other relevant buildings, retained parts where the intended use following completion of the chargeable development is a use that is able to be carried on lawfully and permanently without further planning permission in that part on the day before planning permission first permits the chargeable development;

E = the aggregate of the following—

- the gross internal areas of parts of in-use buildings that are to be demolished before completion of the chargeable development; and
- (ii) for the second and subsequent phases of a phased planning permission, the value E_x (as determined under sub-paragraph (7)), unless E_x is negative,

provided that no part of any building may be taken into account under both of paragraphs (i) and (ii) above.

(7) The value Ex must be calculated by applying the following formula—

$$E_P - (G_P - K_{PR})$$

where-

 E_P = the value of E for the previously commenced phase of the planning permission;

GP = the value of G for the previously commenced phase of the planning permission; and

 K_{PR} = the total of the values of K_R for the previously commenced phase of the planning permission.

- (8) Where the collecting authority does not have sufficient information, or information of sufficient quality, to enable it to establish that a relevant building is an in-use building, it may deem it not to be an in-use building.
- (9) Where the collecting authority does not have sufficient information, or information of sufficient quality, to enable it to establish—
 - (a) whether part of a building falls within a description in the definitions of K_R and E in subparagraph (6); or
 - (b) the gross internal area of any part of a building falling within such a description,

it may deem the gross internal area of the part in question to be zero.

- (10) In this paragraph—
- "building" does not include-
- (i) a building into which people do not normally go;
- (ii) a building into which people go only intermittently for the purpose of maintaining or inspecting machinery; or
- (iii) a building for which planning permission was granted for a limited period;

"in-use building" means a building which-

- (i) is a relevant building, and
- (ii) contains a part that has been in lawful use for a continuous period of at least six months within the period of three years ending on the day planning permission first permits the chargeable development;

"new build" means that part of the chargeable development which will comprise new buildings and enlargements to existing buildings, and in relation to a chargeable development granted planning permission under section 73 of TCPA 1990 ("the new permission") includes any new buildings and enlargements to existing buildings which were built pursuant to a previous planning permission to which the new permission relates;

"relevant building" means a building which is situated on the relevant land on the day planning permission first permits the chargeable development;

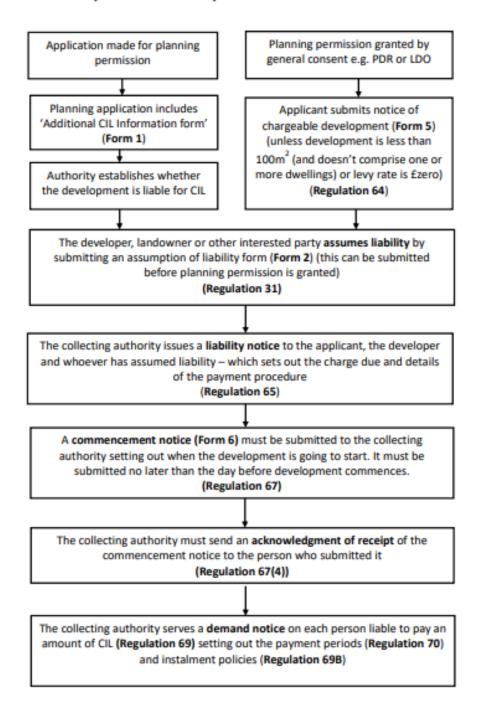
"relevant charging schedules" means the charging schedules which are in effect—

- (i) at the time planning permission first permits the chargeable development, and
- (ii) in the area in which the chargeable development will be situated;

"retained part" means part of a building which will be-

- (i) on the relevant land on completion of the chargeable development (excluding new build),
- (ii) part of the chargeable development on completion, and
- (iii) chargeable at rate R.

Community Infrastructure Levy Collection Process



Appendix 3 – Glossary of Terms

(In alphabetical order)

Abatement – The process that allows developers to claim a credit for CIL which has already been paid.

Annual Monitoring Report (AMR) – A document produced annually which assesses and reports on the performance of the Local Plan and other policies.

Brownfield site (previously developed land) – Land which has been lawfully developed and is or was occupied by a permanent structure and any fixed surface infrastructure associated with it, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be developed). It also includes land comprising large areas of fixed surface infrastructure such as large areas of hardstanding which have been lawfully developed. Previously developed land excludes: land that is or was last occupied by agricultural or forestry buildings; land that has been developed for minerals extraction or waste disposal by landfill, where provision for restoration has been made through development management procedures; land in built-up areas such as residential gardens, parks, recreation grounds and allotments; and land that was previously developed but where the remains of the permanent structure or fixed surface structure have blended into the landscape.

Charging Authority (CA) – The District Council is the Charging Authority for CIL.

Charging Schedule (CS) – Sets out the fees for CIL, based on the type of use and the area of the District in which development is located.

Community Infrastructure Levy (CIL) – The Community Infrastructure Levy is a charge placed on certain developments, to be paid by developers, to provide necessary infrastructure.

Commencement – Generally, this is the date in which planning permission is implemented, and includes demolition or the ground being dug.

Greenfield site – Land which has not previously been built on.

Infrastructure – This is defined within the CIL Regulations. Examples include transport, education, utilities and open spaces.

Infrastructure Delivery Plan (IDP) – A document which identifies the infrastructure required to support the Local Plan.

Infrastructure Delivery Schedule (IDS) – A list of infrastructure projects which the Council has identified as being necessary to support the Local Plan.

Infrastructure Funding Statement (IFS) – The statement will set out those infrastructure types or projects we plan to fund through CIL and report receipts and expenditure.

Instalments Policy – This enables a Charging Authority to decide the number of payments, the amount and to spread payments over longer periods.

Land Charges – Land charges are restrictions placed on the use of land and are binding on successive owners or occupiers of the land or property.

Local Planning Authority (LPA) – The District Council is the Local Planning Authority for an administrative area.

Mandatory Relief – The CIL Regulations make provision for certain types of development to be eligible for relief from CIL.

Neighbourhood Plan – A plan prepared by a parish council or neighbourhood forum for a designated neighbourhood area.

Nil charge rate – Sites which are exempt from paying CIL according to guidelines.

National Planning Policy Framework (NPPF) – Sets out the Government's planning policies for England and how these should be applied.

Section 106 (S106) Agreement – Legal agreements between a developer and the Council to enable impacts of a development to be offset or to enhance the physical environment or contribute to local facilities.

Strategic Site – Sites which are allocated in the Local Plan as being capable of housing development and specifically identified as 'strategic allocations' (as opposed to non-strategic allocations).

Statement of Community Involvement (SCI) – A document which sets out our commitments to consulting on planning matters, including CIL.

Viability – The need for a charging authority to find a balance between the potential effects of CIL on the economic viability of a development with raising funds for infrastructure.

West Oxfordshire Local Plan 2031 (WOLP) – The adopted development plan for West Oxfordshire, which sets out the policies governing how development is planned in the District.

Agenda Item 10

Planning and Strategic Housing

Reply to: Andrew Thomson

Tel: 01993861693

Email: andrew.thomson@westoxon.gov.uk

Council Offices

Woodgreen WITNEY

Oxfordshire OX28 INB

Tel: 01993 861000



Your Ref:

Date: 30 October 2025

Witney Town Council, Town Hall, Market Square, Witney. OX28 6A

Dear Sir/Madam

West Oxfordshire Local Plan 2043

I am writing to let you know that the District Council has today launched an 8-week public consultation to help shape how future growth is mapped out in our new West Oxfordshire Local Plan 2043.

The Spatial Options consultation runs from **3 November to 22 December 2025** and will seek public feedback on four key areas:

- Extending the Plan period: Whether to move the end date from 2041 to 2043 to ensure a 15-year period post-adoption in line with national policy. This would raise the housing requirement to 16,290 homes, with an overall supply target of around 18,000 to provide flexibility.
- Revised settlement hierarchy: Following feedback from previous consultations, the revised
 hierarchy responds to residents' concerns and proposes to group towns and villages in a more
 logical way that better reflects the character and capacity of each place. As part of this, views
 will also be sought on the most appropriate levels of growth to plan for at each 'tier' of the
 hierarchy.
- Previously allocated sites: How to address existing allocations yet to be delivered, including Salt
 Cross Garden Village, West Eynsham, and sites at Witney and Carterton. The aim is to refresh
 and update those allocations to take account of relevant changes in circumstance since the
 previous Local Plan was adopted in 2018.
- New potential development areas: Options for future housing and employment growth,
 focusing on strategic-scale locations at Carterton and Witney, alongside smaller opportunities at
 Long Hanborough, Bampton, Standlake, Burford, Charlbury and Tackley. The Carterton Area
 Strategy sits within this wider approach, aiming to ensure sustainable growth supported by the
 right infrastructure from the outset.

To ensure the responses we receive are able to be easily analysed, we are encouraging all stakeholders to respond using our online digital platform, available at: www.westoxon.gov.uk/localplan2043

Alternatively, written comments can also be submitted as follows:

- Email: planning.consultation@westoxon.gov.uk
- Write to: Planning Policy Team, Council Offices, Woodgreen, Witney, OX28 INB

Please find a copy of the consultation poster enclosed with this letter for public display at your location. A hard copy of the consultation document will also follow to be made available to the public.

Council Offices

Woodgreen
WITNEY
Oxfordshire OX28 INB



Tel: 01993 861000

To complement the digital consultation, we will also be running a number of 'in-person' consultation events, details of which are available below:

Date	Venue	Time
Tuesday II November	Chipping Norton (Glyme Hall)	4-7pm
Thursday 13 November	Tackley (Village Memorial Hall)	6-9pm
Tuesday 18 November	Witney (Corn Exchange)	5-8pm
Thursday 20 November	Long Hanborough (Recreation Hall)	4-7pm
Tuesday 25 November	Brize Norton (Elderbank Hall extension)	4-7pm
Wednesday 26 November	Bampton (Village Hall)	4-7pm
Tuesday 2 December	Milton Under Wychwood (Village Hall)	4.30-7.30pm
Tuesday 9 December	Standlake (Village Hall)	4-7pm

If you have any questions relating to the consultation, please contact the Planning Policy team on planning.consultation@westoxon.gov.uk .

Yours faithfully,

Andrew Thomson Planning Policy Manager

WITNEY TRAFFIC ADVISORY COMMITTEE MEETING OF THE WITNEY TOWN COUNCIL

Held on Tuesday, 23 September 2025

At 3.00 pm in the Gallery Room, The Corn Exchange, Witney

Present:

Councillor D Enright (Chair)

Councillors: A Coles R Crouch (In place of J Aitman)

T Ashby S Simpson J Robertshaw R Smith

Officers: Adam Clapton Deputy Town Clerk

Cara Murray Admin Support Assistant –

Communities & Planning

Derek Mackenzie Senior Administrative Officer &

Committee Clerk

Odele Parsons
James Wright
Oxfordshire County Council

Others: David Miles Parish Transport Representative

Chris Hulme Thames Valley Police

Trevor Bayliss Stagecoach

Kevin Hickman Windrush Bike Project

Andrew Lyon West Oxfordshire Community

Transport

Three members of the public.

T89 **ELECTION OF CHAIR**

Nominations were sought for the position of Chair for the municipal year.

It was proposed and duly seconded that Cllr Duncan Enright be elected Chair. There being no other nominations.

Resolved:

That, Councillor Duncan Enright be elected Chair of the Advisory Committee for the municipal year.

T90 APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor J Aitman with Councillor R Crouch attending as a substitute.

Councillor A Prosser submitted his apologies after the meeting had commenced, and as such, they could not be formally communicated during the meeting.

Apologies were also received from Tom Weaver (Pulhams) and Adrian Bullock (Witney Chamber of Commerce)

T91 **PUBLIC PARTICIPATION**

The Committee received representations from two residents. A resident of Woodstock Road concerning Agenda Item 13(a), and a resident regarding the Witney High Street enhancements, Agenda Item 7.

T92 MINUTES

The Committee received the minutes of the Witney Traffic Advisory Committee meeting held on 24 June 2025.

Resolved:

That, the minutes of the Witney Traffic Advisory Committee meeting held on 24 June 2025 be approved as a correct record and signed by the Chair.

T93 COMMITTEE TERMS OF REFERENCE

The Committee received and considered its constitution and terms of reference which were reviewed annually at this the annual meeting.

It was proposed by Cllr A Coles and subsequently agreed, that a Vice-Chair be elected for future meetings. With regards to organisation representatives, a Member proposed a taxi representative and although they did not speak for a local taxi organisation it was felt that they should be elected to pass on important information to others.

Resolved:

- 1. That, the Committee Terms of Reference be re-adopted with the following amendments:
- 2. To section 5 to include the election of a Vice Chair, the voting for this taking place at the next meeting and,
- 3. That, the taxi representative in attendance be elected to the Advisory Committee.

Cllr R Smith joined the meeting at 3:17pm

T94 PLACE, PLANNING AND COORDINATION

Members received and considered the report of Oxfordshire County Council (OCC) which included updates on the development of the A40 junction at Shores Green, access to Witney complementary measures, Witney High Street improvements, proposals for Fiveways Roundabout, Footpath Improvements for Madley Park and Windrush Place, the implementation of crossings on Deer Park Road, St Mary's Churchyard no cycling signage, and the area to be covered in their lining refurbishment schedule.

Access to Witney - Shores Green

OCC Officers provided a project and construction update on the Shores Green slip road; the project was progressing five weeks ahead of schedule due to good weather conditions and was still on target to be completed summer 2026.

Officers also provided a brief update on the complementary measures, regarding the redesignation of the A4095 which would follow the opening of the new slip road.

Witney Paths and Crossings

The Committee received an update on progress across the scheme. Site assessments and design work are underway for Madley Park and Windrush Place paths, incorporating stakeholder feedback on safety and lighting. Feasibility designs for Deer Park Road toucan and Pegasus crossings were nearing completion, with surveys and legal work finalised.

A procurement strategy was being prepared for submission to the Active Travel Programme Board, with detailed design expected to follow later this year; a consultant had been appointed to support the next phase.

A Member, disappointed by the delay in delivery of the projects asked that indicative plans and dates be provided by OCC for circulation.

Fiveways Roundabout - Vision Zero Programme

Members were updated on the public consultation for the Fiveways Roundabout scheme, which closed on 5 September 2025; they heard that the scheme was scheduled for consideration at Oxfordshire County Council's Cabinet Member Decision meeting on 9 October 2025.

St Mary's Churchyard Cycle Signage

The Committee noted that the Town Council had raised concerns about cycling through the churchyard. OCC had proposed clearer signage, however funding remained a barrier to implementation.

A Member asked whether the path refurbishment here would be carried out at the same time as the signage installation; Officers advised this was unlikely.

Lining Refurbishment Schedule

OCC officers informed the Committee of the upcoming lining refurbishment works in Witney, which included new 'Keep Clear' or 'Turning Only' markings at Moorland Close, refreshed road

markings along Crawley Road, and junction protection and keep clear markings at Station Lane (Avenue Two).

Resolved:

- 1. That, the updates from OCC officers be noted and,
- 2. That, OCC Officers provide details of the Deer Park & Madley Park pathway changes.

T95 **CIVIL ENFORCEMENT**

Members received the recent data along with a verbal report from the OCC Civil Enforcement Officer regarding parking and enforcement activity across Witney during the period June to August 2025, which included recent actions taken and areas of focus.

It was noted that recruitment challenges continued to affect the enforcement team, with staffing around 40 officers compared to the intended level of 50.

A Member thanked the officer for the report and congratulated his team on their work, while requesting increased monitoring along Welch Way due to parking causing obstructions to buses and traffic.

However, in response to a Member's question regarding the High Street ANPR enforcement start date, the Officer advised there was currently no definite commencement date as the Temporary Traffic Regulation Order (TTRO) was not yet in place, however it was hoped this would be resolved and that ANPR enforcement would be in place early in early 2026.

Another Member raised concerns about Pulham's buses parking for extended periods in the Market Square stops A and D whist taking rest breaks, it was agreed that Enforcement officers would monitor the site, and the issue had been raised with Pulham's' Operations Manager at the annual Bus Users meeting held on 3 September 2025.

Resolved:

That, that the update be noted.

Cllr R Crouch joined the meeting during the following item at 3.38pm

T96 MARKET SQUARE BUS STOP

The Committee received a response from OCC officers regarding the ongoing capacity issues at the Market Square bus stops, as previously raised by the Operations Manager for Stagecoach. Officers confirmed that they were aware of the challenges and that a range of design options were under consideration.

It was noted that the proposals included a dedicated stop for community buses. However, Members expressed concern about the suitability of the proposed location, highlighting the difficulty posed by the uphill walk to the main stop, particularly for elderly and vulnerable users. Members requested assurance that adequate seating and a shelter would be incorporated into any final design to ensure accessibility and comfort for all users.

Resolved:

- 1. That the update be noted, and
- 2. OCC officers be asked to consider the comments made by Members during the discussion for the design plans.

T97 **HIGH STREET/MARKET SQUARE ENHANCEMENTS**

Witney High Street Enhancements

The Committee received an update from the Infrastructure Delivery Project Manager for the High Street & Market Square enhancements. Members were advised that the project was currently at the contractor procurement stage and remained subject to further consultation, which the team hoped to complete within the year. Members' questions were addressed, and several points were clarified, including matters relating to the taxi and bus waiting area. Officers would review and provide updated information at the next meeting of the Committee.

Following public consultation, a number of accessibility improvements had been incorporated into the evolving design, along with increased flexibility for un/loading and business access. However, Members raised several ongoing concerns during the discussion.

There was particular concern regarding bus stop capacity, especially given the rising levels of bus usage. Members reiterated the importance of providing adequate shelter for community bus users, many of whom are elderly or vulnerable. The proposed provision of only three taxi spaces was also considered insufficient, with concerns that this may result in taxis encroaching on the designated community bus stop. A suggestion was made that the taxi rank spaces be reconfigured at a 45-degree angle to improve capacity and flow. In addition, a Member suggested the longer-term consideration of a dedicated bus station to better accommodate increasing public transport demand.

OCC officers acknowledged these comments and noted that funding for the scheme remains limited, though feedback from Members would continue to be taken into account as the design progressed.

It was further reported that trial hole investigation works were scheduled to take place overnight commencing 27 September 2025. These works would verify the depths and alignments of existing underground services and are a critical step in supporting the design phase.

Members again raised concerns about the ability of large vehicles to manoeuvre between High Street and Welch Way under the proposed layout. It was suggested that relocating the proposed zebra crossing, or retaining the existing roundabout, would improve this access. Officers advised that these points had been noted in the consultation feedback and confirmed that the design team would investigate these issues further and report back at the next meeting.

Resolved:

- 1. That the update be noted and that,
- 2. Officers bring updates on the issues raised to the next meeting of the Committee on 20 January 2026.

T98 HIGH STREET/MARKET SQUARE TRAFFIC ORDER CONSULTATION

The Committee received notice of a statutory consultation regarding the proposed Traffic Orders relating to the High Street and Market Square Enhancement Scheme, Members were informed that full details of the consultation are available online.

It was agreed that no official response would be submitted by the Advisory Committee.

Resolved:

That, the consultation be noted.

T99 **COMMUNITY SPEEDWATCH UPDATE**

The Committee received a verbal update from Councillor Coles regarding the Community Speedwatch scheme. The scheme had been operating for approximately 20 months, during which time 11 monitoring sessions had been carried out. Two of these sessions were conducted on Woodstock Road, which was noted in response to a concern raised by a member of the public attending the meeting.

Approximately 3,000 vehicles had been monitored across all sessions, with around 11% found to be exceeding the speed limit. Councillor Coles acknowledged the support of the Town Council in its administration of the Speedwatch scheme and that efforts were underway to recruit an additional group administrator to support the scheme's activities, and the next monitoring session was planned for October.

In response to a Member's query about how monitoring sites were selected, it was explained that all locations must be authorised by Thames Valley Police (TVP), however local insight and community feedback also played a key role in identifying areas of concern.

Resolved:

That the verbal update be noted.

T100 THAMES VALLEY POLICE SAFER ROAD STATISTICS

Members received correspondence and statistical data from the Thames Valley Police (TVP) Safer Roads Unit for information.

Resolved:

- 1. That, the TVP road safety statistics be noted and,
- 2. That, they continue to be brought to this Committee for information.

T101 PUBLIC TRANSPORT UPDATE

The Committee received an update from Members who had attended the Witney Bus Users' Meeting held on 3 September 2025. The event was reported to be a success, with around 50 members of the public in attendance, and feedback was positive, with praise for local bus services. The Parish Transport Representative also noted that several complimentary comments had been received from residents of neighbouring parishes.

A Member asked whether the meeting would be held again next year, and it was confirmed that a formal request would need to be submitted to the Town Council. A proposal to do so was made by the Chair, seconded by Councillor Coles, and agreed unanimously.

A question was raised regarding whether the Oxford Tube service would operate at weekends in the run-up to Christmas. It was confirmed that this would not be possible due to a lack of available vehicles.

Additionally, the possibility of relocating the bus depot from Witney to Carterton was raised, as the operator was reportedly outgrowing the current site.

Members again raised concerns about the H2 bus service, which currently dropped passengers on Welch Way, for the hospital and Corn Street bus garage however they did not provide a corresponding pick-up service at those locations. Cllr A Coles would look into the matter and report back at the next meeting.

Resolved:

- 1. That, the update be noted and,
- 2. That, a formal request be submitted to Witney Town Council to support the organisation of another Bus Users' Meeting in 2026 and,
- 3. That, Cllr Coles report back on the H2 service routing issue at the next meeting.

T102 OXRAIL 2040 - PUBLIC CONSULTATION

The Committee received notification of Oxfordshire County Council's public consultation on OxRAIL 2040, a summary report was included as Appendix A, with further documents and consultation details available online. Members were informed that the consultation was open until 1 October 2025.

During discussion, a Member noted that the proposals did not currently include provision for Witney or Carterton, despite significant planned housing developments in the area and existing congestion issues along the A40 corridor. There was a call for better integration of bus and rail services, alongside park and ride infrastructure, to improve connectivity and support sustainable travel.

A question was also raised regarding the potential location of a future station serving the area, and the affordability of rail travel for local residents.

Resolved:

That the consultation be noted, and that Members' comments be recorded for potential future engagement on rail connectivity in the wider West Oxfordshire area.

T103 WOODSTOCK ROAD TRAFFIC CONCERNS

Correspondence as well as verbal representation earlier in the meeting was received from a resident regarding traffic issues on Woodstock Road, Witney.

OCC Officers advised that improvements to this route were anticipated through measures linked to the Access to Witney Transport Assessment, the opening of the Shores Green Slip Road, and

the proposed reclassification of the A4095. In response to a Member's query about signage and potential re-routing, it was confirmed that such measures had already been proposed within the wider transport planning context.

It was confirmed that there were no specific traffic calming interventions in place for this section of road, and there were no fixed speed cameras within the existing 20mph zones. A suggestion was made for Thames Valley Police to carry out roadside monitoring, and a request to be put forward for the deployment of mobile speed monitoring equipment as well as consideration of the use of temporary speed awareness boards.

Resolved:

That the correspondence be noted and the request for mobile speed monitoring on Woodstock Road be passed to Thames Valley Police for consideration.

T104 ITEMS RAISED AT THE MEETING

No additional matters were raised by Members beyond those already discussed during the meeting.

Resolved:

That the item be noted.

T105 **DATE OF THE NEXT MEETING(S)**

Members were advised the next meeting of the Committee would be held on 20 January 2026.

The meeting closed at: 5.10 pm

Chair